

## Message Text

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AF/EP:JTSMITH

AF/E:GGAY

LABOR:JQUACKENBUSH(INFORMED)

COMMERCE:ARDELONG(INFORMED)

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FM SECSTATE WASHDC

TO USMISSION GENEVA

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E.O. 11652 NA

TAGS: PFOR, ILO, AORG, KE

SUBJECT: ILO - US CONTRIBUTION TO WORLD EMPLOYMENT PROGRAM  
IN KENYA

1. DEPUTY DIRECTOR GENERAL ABBAS AMMAR, IN HIS LETTER WEP 159-3-227-3-1; WEP 1-0-61, DATED DECEMBER 21, 1973, AND ADDRESSED TO U.S. MISSION GENEVA, REQUESTED STATEMENT BY JAN. 31, 1974 RELATIVE TO WAYS AND MEANS U.S. BILATERAL AID AGENCIES (I.E., AID) COULD ASSIST GOK IN CONNECTION WITH WORLD EMPLOYMENT PROGRAM. MISSION SHOULD TRANSMIT FOLLOWING TEXT BY LETTER TO ABBAS AMMAR.

2. BEGIN TEXT: DEAR MR. AMMAR: IN RESPONSE TO YOUR LETTER OF DECEMBER 21, 1973 ON BEHALF OF THE GOVERNMENT OF KENYA REQUESTING INFORMATION CONCERNING THE UNITED STATES ECONOMIC  
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ASSISTANCE PROGRAM IN KENYA, I BELIEVE YOU WILL FIND THE

FOLLOWING SUMMARY STATEMENT OF OUR PROGRAMS AND PLANS  
USEFUL.

IN SUPPORT OF THE GOVERNMENT OF KENYA'S PRIMARY DEVELOPMENT  
THRUST IN AGRICULTURE AND RURAL DEVELOPMENT, THE UNITED  
STATES MAINTAINS A MODEST BUT EFFECTIVE ASSISTANCE PROGRAM  
LARGELY CONCENTRATED IN TWO MAIN SECTORS: FOOD PRODUCTION  
AND RURAL DEVELOPMENT, AND POPULATION PLANNING. THE  
LARGEST SHARE OF THE PROGRAM IS PROVIDED FOR TECHNICIANS  
AND TRAINING IN THE LIVESTOCK SUBSECTOR, AGRICULTURE CREDIT

AND A PILOT RURAL DEVELOPMENT PROGRAM. THESE AREAS REACH  
THE OVERWHELMING MAJORITY OF THE PEOPLE AND HAVE THE  
GREATEST POTENTIAL FOR DOMESTIC AND FOREIGN EXCHANGE  
EARNINGS.

4. THE MAJOR FOCUS OF THE GRANT PROGRAM IS IN LIVESTOCK  
DEVELOPMENT. KENYA'S CONSIDERABLE LIVESTOCK POTENTIAL TO  
MEET DOMESTIC AND FOREIGN DEMAND CANNOT BE REALIZED WITH-  
OUT IMPROVED ANIMAL HUSBANDRY AND RANGE MANAGEMENT PRAC-  
TICES. THE GOVERNMENT, RELYING HEAVILY ON A.I.D. TECHNICAL  
ASSISTANCE, IS ATTEMPTING TO INCREASE PRODUCTIVITY BY  
ACHIEVING A BETTER BALANCE BETWEEN LIVESTOCK, WATER AND  
NATURAL FORAGE RESOURCES AND BY IMPROVING ANIMAL HEALTH  
PRACTICES AND MARKETING SYSTEMS.

5. THE UNITED STATES HAS ASSISTED SUCCESSFUL EFFORTS TO  
IMPROVE RANGE MANAGEMENT AND WATER DEVELOPMENT IN NORTH-  
EAST KENYA. THROUGH THE COORDINATION OF WORLD BANK  
CAPITAL ASSISTANCE AND A.I.D. TECHNICAL ASSISTANCE,  
LIVESTOCK PRODUCTION IN THIS SMALL AREA INCREASED SIGNIFI-  
CANTLY. THE PROJECT HAS INCREASED THE AVAILABILITY OF  
WATER RESOURCES WHICH IN TURN HAS PERMITTED EFFECTIVE  
IMPLEMENTATION OF RANGE MANAGEMENT PRACTICES. TIME FOR  
CATTLE TO REACH MATURITY IS BEING SHORTENED, AND A RATE  
OF RETURN INVESTMENT OF ABOUT 20 IS EXPECTED. IN THE  
AREA OF ANIMAL HEALTH, THE UNITED STATES HAS PROVIDED  
MUCH OF THE TECHNICAL ASSISTANCE WHICH ESTABLISHED AT THE  
UNIVERSITY OF NAIROBI THE ONLY UNDERGRADUATE FACULTY OF  
VETERINARY MEDICINE IN EAST AFRICA. IN THE VITAL FIELD  
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OF AGRICULTURE CREDIT, LARGELY SUPPORTED BY U.S. TECHNICAL  
ASSISTANCE, THE NUMBER OF LOANS TO BOTH FARMERS AND  
RANCHERS HAS INCREASED FROM 13,000 IN 1971 TO 19,000 IN  
1972, WHILE THE TIME TO PROCESS A LOAN HAS DECREASED FROM  
AN AVERAGE OF SIX MONTHS TO FOUR MONTHS. A.I.D. WILL  
CONTINUE ASSISTANCE TO GROWING PROGRAMS IN EACH OF THESE  
AREAS.

6. A NEW PROJECT IN RANGE AND RANCH DEVELOPMENT INITIATED LAST YEAR WILL HELP EXPAND THE KENYAN LIVESTOCK PROGRAM FROM THE NORTHEAST TO COASTAL AND CENTRAL VALLEY REGIONS. KENYA'S NATIONAL LIVESTOCK DEVELOPMENT PROGRAM IS TO BE A BROADLY BASED, INTEGRATED FIVE-YEAR EFFORT AIMED AT INCREASING BEEF PRODUCTION FOR DOMESTIC AND FOREIGN CONSUMPTION THROUGH RANCH DEVELOPMENT, MEAT PROCESSING, AND IMPROVING ESSENTIAL INFRASTRUCTURE. THE TOTAL CAPITAL REQUIREMENT IS ESTIMATED AT \$52 MILLION. THE U.S. IS PROVIDING A SUBSTANTIAL PORTION OF THE TECHNICAL ASSISTANCE NECESSARY TO GIVE THE GOVERNMENT OF KENYA THE

NEEDED EXPERTISE TO UNDERTAKE THIS NATIONWIDE EFFORT. THE WORLD BANK HAS FAVORABLY APPRAISED KENYA'S FIVE YEAR LIVESTOCK PROGRAM AND RECOMMENDS THAT EXTERNAL FINANCING BE PROVIDED IN THE AMOUNT OF \$36 MILLION. A.I.D. IS PROPOSING TO PARTICIPATE WITH A LOAN THIS YEAR.

7. COMPLEMENTING THIS LIVESTOCK PRODUCTION PROGRAM, THE U.S. IS CONTINUING TO ASSIST THE VETERINARY FACULTY OF THE UNIVERSITY OF NAIROBI IN UNDERGRADUATE CURRICULUM DEVELOPMENT AND GRADUATE RESEARCH EFFORTS WHILE TRAINING MORE AFRICANS TO STAFF THE FACULTY. ALSO, THE U.S. PROVIDES OPERATING PERSONNEL FOR AGRICULTURAL CREDIT FIELD OFFICES TO IMPROVE THE CAPACITY OF THE GOVERNMENT'S AGRICULTURE CREDIT INSTITUTION TO PROVIDE CAPITAL TO SMALL KENYAN FARMERS AND RANCHERS.

8. U.S. ADVISORS ARE WORKING IN THE VIHIGA DIVISION OF WESTERN KENYA, ONE OF THE SIX AREAS SELECTED FOR TEST EFFORTS, ASSISTING IN AN INTENSIVE PILOT PROGRAM TO IDENTIFY AND ADDRESS THE MANY CONSTRAINTS TO RURAL DEVELOPMENT. THESE PILOT PROGRAMS ARE HELPING FORM THE

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NEW 1975-1979 FIVE YEAR DEVELOPMENT PLAN. IN VIHIGA, EXPERIMENTAL EFFORTS WILL CONTINUE TO DETERMINE THE MOST EFFECTIVE MEANS TO INCREASE PRODUCTION OF CORN AND LIVESTOCK, CREATE SMALL-SCALE INDUSTRIES, PROVIDE HEALTH AND FAMILY PLANNING SERVICES, AND CONSTRUCT RURAL ROADS.

9. THE GOVERNMENT OF KENYA HAS SHOWN INCREASING CONCERN WITH THE PROBLEM OF RAPID POPULATION INCREASE, AND IS NOW DESIGNING A MAJOR FIVE YEAR CAMPAIGN TO PLAN POPULATION GROWTH ALONG WITH ECONOMIC ACTIVITY. TO CARRY THIS OUT, A MAJOR EXPANSION OF FAMILY PLANNING ACTIVITIES OF KENYA'S PUBLIC HEALTH WILL BE NECESSARY. IN ADDITION TO AN EXPANSION OF TRAINING AND PUBLIC HEALTH EDUCATION ACTIVITIES AND CONTINUATION OF TECHNICAL ASSISTANCE IN DEMOGRAPHY, KENYA INITIALLY WILL REQUIRE LARGE

INFUSIONS OF EXTERNAL ASSISTANCE TO MOBILIZE THE MANPOWER NECESSARY TO CARRY OUT THIS LABOR-INTENSIVE ENDEAVOR. THE U.S. IS CONSIDERING A SUBSTANTIAL PROGRAM IN SUPPORT OF KENYA'S NATIONAL FAMILY PLANNING PROGRAM. IN THE FIRST FEW YEARS, IT IS PLANNED TO PROVIDE DIMINISHING BUT HIGH LEVEL OF LOCAL SALARY SUPPORT WHILE THE KENYAN GOVERNMENT GRADUALLY ASSUMES FUNDING RESPONSIBILITY.

10. AS YOU WILL NOTE FROM THE ABOVE SUMMARY, U.S. ECONOMIC ASSISTANCE PROGRAMS IN KENYA, FOR THE MOST PART ALREADY INITIATED, FALL INTO THE CATEGORY OF RURAL DEVELOPMENT INCLUDING AGRICULTURE AND LIVESTOCK. AS A

MATTER OF POLICY, THE U.S. CONCENTRATES ASSISTANCE TO KENYA AND OTHER COUNTRIES IN A LIMITED NUMBER OF SECTORS. FOR KENYA, THE CHOSEN SECTORS ARE RURAL DEVELOPMENT-- AGRICULTURE AND POPULATION--FAMILY PLANNING; THE CHOICE MADE ON CONSIDERATION OF CRITICAL DEVELOPMENT PROBLEMS, U.S. DELIVERY CAPACITY AND KENYAN DEVELOPMENT PRIORITIES. CONCERNING FUTURE PLANS, WE INTEND TO CONTINUE TO WORK CLOSELY WITH THE GOVERNMENT OF KENYA, THE IBRD CONSULTATIVE GROUP FOR KENYA AND THE UNITED NATIONS RESIDENT REPRESENTATIVE REGARDING THE CONTENT OF THE U.S. DEVELOPMENT ASSISTANCE PROGRAM. SINCERELY YOURS,  
END TEXT KISSINGER

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